

STATE OF NEW HAMPSHIRE

PUBLIC UTILITIES COMMISSION

February 19, 2014 - 1:04 p.m.
Concord, New Hampshire

NHPUC FEB24'14 PM 2:48

RE: DG 13-251
ENERGYNORTH NATURAL GAS, INC.
d/b/a LIBERTY UTILITIES, INC.:
Winter 2013-2014 Cost of Gas.
*(Hearing regarding a revision to the
Winter 2013-2014 Cost of Gas rates)*

PRESENT: Chairman Amy L. Ignatius, Presiding
Commissioner Martin P. Honigberg

Clare E. Howard-Pike, Clerk

APPEARANCES: Reptg. EnergyNorth Natural Gas, Inc.
d/b/a Liberty Utilities, Inc.:
Sarah B. Knowlton, Esq.

Reptg. Residential Ratepayers:
Rorie E. P. Hollenberg, Esq.
Stephen R. Eckberg
Office of Consumer Advocate

Reptg. PUC Staff:
Michael J. Sheehan, Esq.
Stephen P. Frink, Asst. Dir./Gas & Water Div.

Court Reporter: Steven E. Patnaude, LCR No. 52

ORIGINAL

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MARK G. SAVOIE	
FRANCISCO C. DaFONTE	
STEPHEN P. FRINK	
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P R O C E E D I N G

1
2 CHAIRMAN IGNATIUS: All right. I'd like
3 to open the hearing this afternoon in DG 13-251. This is
4 Liberty Utilities' gas operations', formally EnergyNorth
5 Natural Gas, request that it supplement its cost of gas
6 rate that's been set by the Commission for this winter
7 period to exceed the allowable amount that is authorized
8 under our standards. On January 31st, 2014, Liberty
9 Utilities made the filing to increase its rate just for
10 the period March 1 through April 30, 2014, and to increase
11 it up to a price of one dollar and -- up to \$1.2441 per
12 therm.

13 And, by order dated February 4th, 2014,
14 we noticed this for a hearing on the merits for this
15 afternoon, and sought opportunity for people who wanted to
16 intervene to make their interests known.

17 So, let's begin first with appearances.

18 MS. KNOWLTON: Good afternoon,
19 Commissioners. My name is Sarah Knowlton. I'm here today
20 on behalf of Liberty Utilities (EnergyNorth Natural Gas)
21 Corp., which does business under the name "Liberty
22 Utilities". With me today from the Company are its two
23 witnesses, Francisco DaFonte and Mark Savoie, and at
24 counsel's table is Stephen Hall.

1 CHAIRMAN IGNATIUS: Welcome.

2 MS. HOLLENBERG: Good morning -- or,
3 good afternoon, Commissioners. Rorie Hollenberg and
4 Stephen Eckberg, here for the Office of Consumer Advocate.

5 CHAIRMAN IGNATIUS: Good afternoon.

6 MR. SHEEHAN: Good afternoon. Michael
7 Sheehan, for Commission Staff. And, present with me is
8 Stephen Frink, the Assistant Director of the Gas Division.

9 CHAIRMAN IGNATIUS: Good afternoon. I
10 don't see anything in the file suggesting anyone is
11 seeking intervention, and don't see anyone here today.
12 So, let's move on then to taking evidence today. Have you
13 talked about whether you're going to have a panel
14 presentation?

15 MS. KNOWLTON: Yes. We did meet with
16 the Staff and the Office of Consumer Advocate in advance
17 of the hearing. And, we've agreed that the two Company
18 witnesses and Mr. Frink will sit as a panel. And, we have
19 two exhibits to mark for identification. The first is the
20 Company's filing on January 31st, 2014, and that would be
21 "Exhibit 6".

22 CHAIRMAN IGNATIUS: And, that has both
23 the tariff pages and the testimony all attached?

24 MS. KNOWLTON: That's correct. It's a

[WITNESS PANEL: Savoie~DaFonte~Frink]

1 39-page document. I would note that the Petition is Bates
2 numbered 001 through 004. I wouldn't normally mark the
3 Petition. But, where it was Bates numbered, if I may, I'd
4 propose to leave it as one exhibit here. And, again, it's
5 not my normal practice, but it was numbered in that way.
6 So, I'd prefer to leave it.

7 CHAIRMAN IGNATIUS: That's fine.

8 (The document, as described, was
9 herewith marked as **Exhibit 6** for
10 identification.)

11 MS. KNOWLTON: And, then, Exhibit 7 we
12 have provided to the Commissioners this afternoon. And,
13 that is a bill comparison that Mr. Savoie will address
14 when he is on the stand.

15 CHAIRMAN IGNATIUS: All right. And,
16 everyone has a copy of that?

17 MS. HOLLENBERG: Yes.

18 CHAIRMAN IGNATIUS: Great. Then, we'll
19 mark that as "Exhibit 7" for identification.

20 (The document, as described, was
21 herewith marked as **Exhibit 7** for
22 identification.)

23 CHAIRMAN IGNATIUS: And, why don't you
24 go ahead and seat your witnesses.

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[WITNESS PANEL: Savoie~DaFonte~Frink]

1 MS. KNOWLTON: The Company calls Mark
2 Savoie and Francisco DaFonte.

3 (Whereupon **Mark G. Savoie,**
4 **Francisco C. DaFonte,** and
5 **Stephen P. Frink** were duly sworn by the
6 Court Reporter.)

7 CHAIRMAN IGNATIUS: Please proceed.

8 **MARK G. SAVOIE, SWORN**

9 **FRANCISCO C. DaFONTE, SWORN**

10 **STEPHEN P. FRINK, SWORN**

11 **DIRECT EXAMINATION**

12 BY MS. KNOWLTON:

13 Q. Good afternoon. Mr. Savoie, I'll start with you.
14 Would you please state your full name for the record.

15 A. (Savoie) My name is Mark Savoie.

16 Q. Make sure you speak up into the microphone. By whom
17 are you employed?

18 A. (Savoie) I am employed by Liberty Energy Utilities New
19 Hampshire Corp.

20 Q. What is your position with the Company?

21 A. (Savoie) I'm a Utility Analyst.

22 Q. Would you describe your job responsibilities as a
23 Utility Analyst?

24 A. (Savoie) My responsibilities include preparing the cost

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[WITNESS PANEL: Savoie~DaFonte~Frink]

1 of gas recovery projections, related reconciliations,
2 administering the Company's tariff, and appearing as a
3 witness on rate matters.

4 Q. Are you familiar with the document that's been marked
5 for identification as "Exhibit 6"?

6 A. (Savoie) Yes.

7 Q. Would you describe your role with regard to that
8 document.

9 A. (Savoie) Yes. I prepared the proposed revised tariff
10 pages that are attached. And, I've prepared some
11 testimony. And, I had three exhibits that I prepared.

12 Q. Do you have any corrections to your testimony or
13 exhibits?

14 A. (Savoie) No corrections. Just we agree with Staff to a
15 different increased rate. But should I get to that
16 now?

17 Q. Let's walk through your testimony first. And, then,
18 after we address that, we can discuss the agreement
19 that Staff and the Office of Consumer Advocate have
20 reached today. If I were to ask you the questions that
21 are contained in your testimony today, would the
22 answers be the same?

23 A. (Savoie) Yes.

24 Q. Mr. Savoie, would you provide a high-level overview for

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[WITNESS PANEL: Savoie~DaFonte~Frink]

1 the Commission of what the Company is asking in this
2 filing.

3 A. (Savoie) Yes. If everyone could please look at Bates
4 Pages 014 and 015 of Exhibit 6. And, by way of
5 history, going over the chart on Bates Page 014, the
6 first column with figures are the initially approved
7 rates that were approved by the Commission. The
8 Commission authorizes us, under what we call a "trigger
9 mechanism", to raise or lower the rate on a monthly
10 basis. We call that the "trigger mechanism", and it's
11 subject to a cap, where we can raise the initially
12 approved rate by up to 25 percent, and downward as much
13 as we need to, in order to eliminate or try to
14 eliminate any projected over or under collection in the
15 cost of gas.

16 So, we entered the winter period with a
17 residential rate of \$0.8895 per therm. And, we kept
18 that rate in place for December. We didn't change the
19 rate under the trigger. The first trigger adjustment
20 is the second column with figures on Bates Page 014.
21 And, you can see that we raised the residential rate
22 from 0.8895 to 1.0196. And, that increase eliminated
23 -- or, would have eliminated the projected over -- or,
24 under collection at that period of time had all our

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[WITNESS PANEL: Savoie~DaFonte~Frink]

1 estimates remained unchanged.

2 When we filed the trigger for the
3 following month, at the end of January, which would be
4 rates effective for February, we raised our rates to
5 the 25 percent cap that was set by the Commission. So,
6 now, in effect, we went from a projected under
7 collection of about \$12 million, and raising rates
8 reduced that under collection to about \$9 million.

9 And, in the last column of the chart,
10 just for reference, has the Fixed Price Option rate,
11 but that rate doesn't change during the winter period.
12 It remains at those rates set in that column.

13 On Bates Page 015, we show what the
14 rates that we're proposing, initially proposed, that
15 reflect an increase of 0.1322 per therm, above --
16 that's a rate above and beyond the cap set by the
17 Commission.

18 Q. And, I think I actually may move to Mr. DaFonte for a
19 moment, because I think he can provide some helpful
20 context for the causes for the increase. Mr. DaFonte,
21 if you would state your full name for the record
22 please.

23 A. (DaFonte) Francisco DaFonte.

24 Q. By whom are you employed?

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[WITNESS PANEL: Savoie~DaFonte~Frink]

1 A. (DaFonte) I am employed by Liberty Energy Utilities New
2 Hampshire Corp.

3 Q. What is your position with that company?

4 A. (DaFonte) I'm the Senior Director of Energy
5 Procurement.

6 Q. Would you describe your job responsibilities.

7 A. (DaFonte) Sure. I'm responsible for all aspects of the
8 EnergyNorth procurement function, including the
9 planning, optimization, and forecasting of the
10 Company's requirements.

11 Q. Did you have any role in the preparation of this filing
12 that was marked for identification as "Exhibit 6"?

13 A. (DaFonte) Yes. I submitted prefiled testimony.

14 Q. Was that prepared by you or under your direction?

15 A. (DaFonte) Yes, it was.

16 Q. Do you have any corrections to your testimony?

17 A. (DaFonte) I do not.

18 Q. If I were to ask you the questions contained in your
19 testimony today, would the answers be the same?

20 A. (DaFonte) Yes, they would.

21 Q. Mr. DaFonte, do you have any explanation that you can
22 offer the Commission on why the cost of gas rates
23 increased since they were initially approved effective
24 November 1st, 2013?

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[WITNESS PANEL: Savoie~DaFonte~Frink]

1 A. (DaFonte) Sure. This may take a moment. Part of the
2 issue -- it's a multipronged issue. One is certainly
3 the fact that the weather here in New England and the
4 Northeast has been much colder than normal. Up through
5 and including January 31st, it was about 8.3 percent
6 colder than normal. The other factor is also related
7 to weather, which is that weather across the entire
8 country has been much colder than normal.

9 Typically, what we see is a weather
10 pattern that moves from west to east, and you see a
11 demand that also follows that same weather pattern.
12 What's happened this winter is that we've seen weather,
13 cold weather, that's sat essentially across the entire
14 nation on coincident periods. And, so, the pipelines
15 delivering the gas and the supply has been strained,
16 because it's been needed in the Gulf Coast, the
17 Midwest, and the Northeast, and Mid-Atlantic all at the
18 same time. So, with that, it creates some strain, as I
19 said, on supply, and therefore prices start to go up as
20 a function of the supply and demand.

21 And, the other issue that adds to the
22 pricing increases here in New England is that we have a
23 lack of appropriate pipeline infrastructure. Such that
24 we have abundant supplies of natural gas very close to

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[WITNESS PANEL: Savoie~DaFonte~Frink]

1 us, in Pennsylvania and New York, in the Marcellus
2 Shale production area. But we do not have the capacity
3 on the pipelines to extract that gas and move it to the
4 New England market.

5 From the north, we do have capacity on
6 fairly new pipelines that were built within the last
7 14-15 years, however, the supply feeding those
8 pipelines has dwindled. Some of it was production off
9 of the coast of Nova Scotia, and that has dropped from
10 an initial level of about 500,000 decatherms per day,
11 down to about 200 or so thousand [200,000] decatherms
12 per day.

13 We also had supply coming in in the form
14 of LNG from a terminal up in Canaport, in New
15 Brunswick. The supply of LNG has also been cut back
16 significantly, because of the higher prices that are
17 paid in the Asian and European markets. We also have
18 LNG that's imported in Boston through the Everett
19 Marine Terminal, and that LNG has also been cut back
20 significantly.

21 So, all of that rolled together has
22 created sort of this "perfect storm" that's caused
23 prices to increase significantly, particularly on the
24 coldest of days. But, in effect, even during a

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[WITNESS PANEL: Savoie~DaFonte~Frink]

1 baseload period for a particular month, those prices
2 have also gone up significantly, to the point where
3 we've seen record what we call "first-of-the-month
4 prices" for the months of January and for February.
5 And, those prices, when I say they're "record highs",
6 they're almost double what the prior record was.

7 Q. Mr. DaFonte, were there any actions that the Company
8 took to attempt to mitigate those price increases this
9 winter?

10 A. (DaFonte) We always dispatch our lowest cost supplies
11 first. So, we, of course, baseloaded our cheapest
12 alternatives, which was our Gulf Coast pipeline
13 capacity. And, then, on top of that, we would dispatch
14 as much storage as we could. And, storage is typically
15 priced much lower, because it's gas that's put into
16 storage during the summer period. And, then, in
17 addition to that, we then go out and try to procure the
18 cheapest supply possible.

19 The unfortunate aspect of that is that
20 we have about 45 percent of our pipeline capacity in
21 the market area. And, so, we are, in effect, subject
22 to the price increases that occur primarily in the
23 market area. And, that's just a function of the
24 portfolio of capacity that was inherited and has been

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[WITNESS PANEL: Savoie~DaFonte~Frink]

1 part of the EnergyNorth portfolio for some years now.

2 That is something that we're certainly looking into, in
3 terms of trying to get access to capacity that will
4 alleviate some of the price increases by going back to
5 the Marcellus Shale or an equivalent liquid point.

6 Q. Would you explain what you mean by "market area"?

7 A. (DaFonte) The "market area" is essentially the primary
8 delivery point for the pipeline supplies, in
9 particularly the Northeast. So, it's the consuming
10 region, if you will, of the natural gas. And, in the
11 past, the closest production has been essentially the
12 Gulf Coast, and some up in the Nova Scotia area. But,
13 in the last five to six years, we have seen an abundant
14 supply of Marcellus Shale gas. But, even though that's
15 closer to the consuming region, we don't have the
16 capacity that's required to bring that supply to
17 market. And, so, we're essentially in a location where
18 from the south we have insufficient capacity and from
19 the north we have insufficient supply. So, we're kind
20 of caught in between. And, that's kind of what
21 comprises the "market area" or the "consuming region".

22 Q. Are you familiar with the waiver request that the
23 Company filed with the Commission with regard to the
24 seven-day storage requirement?

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[WITNESS PANEL: Savoie~DaFonte~Frink]

1 A. (DaFonte) Yes, I am.

2 Q. Did that waiver request have any impact on the
3 Company's ability to dispatch least cost options?

4 A. (DaFonte) Yes. One of the -- one of the issues that
5 came up was that, because it's been such a cold winter,
6 we were kind of bumping up against the seven-day
7 storage requirement. And, that prevented us from
8 dispatching cheaper propane as it turns out. The
9 propane that we had in inventory was roughly in the \$16
10 range. And, we would like to dispatch more of that,
11 but we would have been in violation of the seven-day
12 storage requirement. So, we asked for a waiver of that
13 requirement, so that we could use a little bit more of
14 that propane to try to avoid the purchase of much
15 higher pipeline supplies, which we did on a couple of
16 occasions. So, that was very necessary.

17 Q. Are there any efforts that the Company could undertake
18 with regard to the future to try to mitigate any price
19 increases that may come along that are similar to what
20 the Company has experienced this winter?

21 A. (DaFonte) Yes. We're looking at several options. I've
22 mentioned the fact that there is insufficient pipeline
23 capacity coming into the region. That is going to
24 remain so probably for the next three years. There are

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[WITNESS PANEL: Savoie~DaFonte~Frink]

1 new projects being proposed, but those projects
2 wouldn't be in service until 2018 or so. The other
3 thing that we are looking at doing as well is to change
4 the existing hedging program, modify it, so that,
5 instead of hedging the NYMEX futures, we would hedge
6 the basis. And, basis is really the differential
7 between the supply area, in this case it's the Henry
8 Hub/Louisiana location, versus the actual market area,
9 which is New England, New York, essentially, the
10 Northeast. And, so, that basis is what has really
11 caused prices to increase. And, so, what we're trying
12 to -- what we're looking at doing is coming up with a
13 way to hedge that basis, so that we can at least lock
14 it in and have more price certainty. And, that's
15 something we'll be proposing in a filing that we hope
16 to have to the Commission in the next 60 days or so.

17 Q. Mr. Savoie, back to you for a few minutes. Would you
18 continue to walk us through what the Company's proposal
19 was on January 31st, 2014, with regard to an increase
20 in the winter cost of gas rates?

21 A. (Savoie) Yes. When we raised the rates to the cap, we
22 were projecting an under-collection of \$9 million.
23 And, we recognize that's a large amount and that needs
24 to be at least partly dealt with now. And, we did

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[WITNESS PANEL: Savoie~DaFonte~Frink]

1 consider asking to increase rates enough to cover the
2 entire under-collection, but that would have been about
3 a 40 cents per therm increase. And, we recognize the
4 rate shock, that that's too much to ask for. So, we
5 used our judgment. We looked at a few scenarios. And,
6 we determined, let's ask for one-third now, to reduce
7 that under-collection from 9 million down to about
8 6 million, because that was about as much of a bill
9 impact as we thought would be prudent. But it's still
10 very subjective. It wasn't -- you know, it's not a
11 scientific number, it's definitely an art, as to "how
12 much can we afford to shift into the current winter
13 period, given we have only March and April to recover
14 those dollars under?"

15 Q. And, why can the Company only recover those dollars in
16 March and April of this year?

17 A. (Savoie) Because, in February, we hit the cap. We
18 couldn't go any higher. The rate was set for a
19 residential at 1.119 per therm. We couldn't go any
20 higher than that. And, there wouldn't have been time
21 to ask the Commission for permission to go any higher.
22 So, February had to stay at the capped rate. So, then,
23 that forced us, with only March and April remaining, to
24 recover that under-collection.

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[WITNESS PANEL: Savoie~DaFonte~Frink]

1 Q. And, when you say "remaining", remaining in what?

2 A. (Savoie) The remaining under-collection. We have only
3 certain volumes in March and April that we could take
4 that under-collection and spread over.

5 Q. Is the winter period -- winter cost of gas period
6 limited to it goes through the end of April?

7 A. (Savoie) Yes. The winter period begins on November 1
8 and ends on April 30. And, then, we enter into the
9 summer period where different rates are set.

10 Q. And, in your testimony, you indicate that the Company
11 is considering submitting a proposal to the Commission
12 to recover an additional amount of this under recovery
13 in the summer period cost of gas. Is that still the
14 Company's plan?

15 A. (Savoie) No. The Company at this time doesn't intend,
16 and nor does it foresee, asking to recover any of the
17 under-collection during the summer period.

18 Q. And, why is that?

19 A. (Savoie) Staff pointed out a few issues, including
20 differences in baseload and heating load between
21 different classes of customers, that there would be
22 some additional subsidies going on there. And, we
23 agreed that that wouldn't be a prudent thing to do.

24 Q. And, if you could explain that a little bit further.

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[WITNESS PANEL: Savoie~DaFonte~Frink]

1 Does that mean that there are customers that receive
2 service from the Company in the winter that don't
3 receive service from the Company in the summer?

4 A. (Savoie) Well, take a non-heating customer, for
5 example. They have maybe just cooking and doing
6 clothes drying, and they're not heating their homes.
7 So, they have a heavy baseload and no heating load,
8 versus somebody who heats during the winter, and then
9 might not even be cooking during the summer. So, you
10 could have a residential heating customer who has very,
11 very low usage during the summertime, but you have
12 somebody who's doing their clothes drying and their
13 cooking year-round, and they would get a heavier burden
14 of making up this under-collection.

15 Q. What is the bill impact of the Company's proposal, the
16 January 31st proposal, if the Commission were to
17 approve that proposal?

18 A. (Savoie) If everyone would look at Exhibit 7. This is
19 a bill impact for the entire winter period. Rows 36
20 through 60 is what the bill -- total bill is using the
21 initially approved rate for residential of 0.8895 per
22 therm. So, their total bill for the winter period, for
23 an average residential heating customer using 650
24 therms, would be \$975 roughly.

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[WITNESS PANEL: Savoie~DaFonte~Frink]

1 Rows 8 through 32 shows the actual rates
2 billed through February, where we hit the cap, and
3 then, for March and April, shows what the Company
4 proposed for an increase at 13.22 cents. And, that
5 total bill for the entire winter period increases to
6 \$1,005 roughly.

7 Rows 63 through 70 summarize the
8 difference. The increase in the total winter bill is
9 \$130, or 14.89 percent. That would be the total bill
10 impact for the entire winter period.

11 What I've added here on Exhibit 7, at
12 the bottom, which don't have row numbers, is at a
13 higher rate, at an increase of 18 cents per therm for
14 March and April, what is the total bill impact,
15 compared to the initially approved rate. And, that
16 would be a total bill impact of about \$141, or
17 16 percent.

18 Q. And, why did you run that additional calculation?

19 A. (Savoie) Staff asked to see what would the rate
20 increase be if we were to try to make the projected
21 under-collection equal to last year's under-collection,
22 that was \$5.1 million. So, to reduce the projected
23 under-collection coming out of this winter period down
24 to 5.1, we would need to raise rates for March and

[WITNESS PANEL: Savoie~DaFonte~Frink]

1 April by -- well, 0.1796, so, roughly, 18 cents. And,
2 the total bill impact would be a 16 percent increase
3 over the initially approved rate.

4 Q. Is the Company agreeable to that amount of recovery?

5 A. (Savoie) Yes. The Company finds that would be a
6 prudent level to raise rates.

7 Q. And, how much would the Company be recovering in
8 dollars during March and April, if this latest proposal
9 were approved?

10 A. (Savoie) About four and a half million dollars.

11 Q. And, am I correct then that the balance, the
12 \$5.1 million would be recovered during next year's
13 winter cost of gas?

14 A. (Savoie) That's correct.

15 CHAIRMAN IGNATIUS: Before we go
16 further, could I just ask one clarifying question, for the
17 sake of the record and for my understanding. On
18 Exhibit 7, the bottom two boxes use the phrase "Difference
19 with an increase of", and then you have the "1322" in the
20 second to the last box, and the bottom one says
21 "Difference with an increase of 0.1796". Do you mean an
22 increase to that amount, rather than increase of? You're
23 not adding those amounts on top of the existing rate,
24 correct?

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[WITNESS PANEL: Savoie~DaFonte~Frink]

1 WITNESS SAVOIE: That would be the
2 increase in the total bill over the initially approved
3 rate for an average residential customer.

4 CHAIRMAN IGNATIUS: But you're not
5 adding that number to the rate. That's the resulting rate
6 after you add --

7 WITNESS SAVOIE: That would be the total
8 percentage bill impact and the total dollars that they
9 would pay additional over a winter period.

10 WITNESS FRINK: If I may? That's being
11 added to the current rate. So, the current rate is \$1.11,
12 would go up another 18 cents.

13 CHAIRMAN IGNATIUS: All right. So, it
14 is in addition to the current rate. Thank you. I was
15 misunderstanding that. All right. I didn't mean to
16 interrupt. Go ahead. Thank you.

17 BY MS. KNOWLTON:

18 Q. Mr. Savoie, looking at Exhibit 7, in that bottom box,
19 showing the proposal that the Staff and the Company
20 have agreed to, this calculation is for residential
21 customers, correct?

22 A. (Savoie) Yes.

23 Q. Has the Company performed any similar calculations for
24 commercial and industrial customers?

[WITNESS PANEL: Savoie~DaFonte~Frink]

1 A. (Savoie) I have. I don't believe I have that with me,
2 though. But I think the spreadsheet I provided Staff
3 has that data.

4 Q. Do you have any rough sense for what the increase would
5 be for the C&I customers? Just on a percent basis, if
6 possible?

7 A. (Savoie) Yes, I'd have to look into that. I don't
8 think it would be drastically different, but I would
9 need to check that.

10 Q. Mr. Savoie, do you believe that this approach that's
11 reflected on the bottom of Exhibit 7 would be in the
12 public interest for the Commission to approve?

13 A. (Savoie) Yes, I do.

14 Q. And, why is that?

15 A. (Savoie) I think it's a fair balance, between not
16 increasing the rates by the entire projected
17 under-collection, that would be just too much for your
18 typical customer to bear, who expects some price
19 certainty -- not "price certainty", but, you know, some
20 stability in their gas bills, but it does also at least
21 recover a sizable amount during the current period.
22 So, it's matching the proper price signal with the
23 right period, to the extent we can afford to, without
24 having, you know, bill shock.

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[WITNESS PANEL: Savoie~DaFonte~Frink]

1 MS. KNOWLTON: Thank you. The Company
2 has no further questions for its witnesses.

3 CHAIRMAN IGNATIUS: Thank you.
4 Mr. Sheehan, do you have questions for Mr. Frink?

5 MR. SHEEHAN: I was going to ask some
6 questions of the Staff witness -- I mean, the Company's
7 witnesses, and then Mr. Frink at the end, if that's okay?

8 CHAIRMAN IGNATIUS: All right. And, is
9 that all right with OCA?

10 MS. HOLLENBERG: Yes.

11 CHAIRMAN IGNATIUS: Then, we'll come
12 back to you.

13 MS. HOLLENBERG: Sure.

14 MR. SHEEHAN: So, either Mr. DaFonte or
15 Mr. Savoie, who feels best to answer the questions.

16 **CROSS-EXAMINATION**

17 BY MR. SHEEHAN:

18 Q. Liberty filed the petition on January 30 and requested
19 the increase through March -- effective March 1. Have
20 market prices changed much since your filing on January
21 30? And, if so, how does that impact the projected
22 under recovery?

23 A. (DaFonte) Yes. Market prices, with respect to the
24 NYMEX futures, have gone up, primarily for the month of

[WITNESS PANEL: Savoie~DaFonte~Frink]

1 March, since the last filing, maybe about a dollar or
2 so. But the impact of that is not significant on any
3 under recovery. The basis projection is still in line
4 with where we were at the end of January.

5 Q. What are the total projected gas costs for this winter
6 and what is the projected under-collection as a
7 percentage of those total costs?

8 A. (Savoie) Okay. Please refer to Bates Page 021 in
9 Exhibit 6. Based on the last trigger that was prepared
10 at the end of January, the estimated total adjusted gas
11 costs were 82.49 million. It's about halfway down the
12 page. The projected under-collection, after increasing
13 the cost of gas rate in February to the cap, was
14 9.3 million. And, that's an 11.3 percent
15 under-collection. With the Company's proposed increase
16 in rates of 13 -- 0.1322 per therm, the
17 under-collection would have decreased to about \$6.2
18 million, which is about 7.6 percent of the total gas
19 costs.

20 And, using Staff's proposed increase of
21 18 cents, the under-collection goes down to
22 5.1 million, and that's about 6.2 percent of total gas
23 costs projected as of the last trigger.

24 Q. And, to put that into perspective, over the prior three

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1 winters, what has the over- or under-collection been
2 and how does it compare for the total gas costs of
3 those years? Give us some sense of how this year
4 compares to prior years.

5 A. (Savoie) Okay. The Winter of 2012-2013 had an
6 under-collection of about 5.1 million, and that was 9.1
7 percent of the total gas costs. And, the 2011-2012
8 winter period had an under-collection of 1.6 million,
9 and that was a 3.7 percent of the total gas costs.
10 And, the winter prior to that, the winter of 2010-2011,
11 the under-collection was 3.7 million, were 5.9 percent
12 of total gas costs. So, the prior three winters
13 averaged about 6.2 percent of the under-collection as
14 compared to total gas costs.

15 Which, coincidentally, if we do end up
16 this winter period at 5.1 million, using the 18 cent
17 increase that Staff suggests, we end up at right around
18 that number, 6.1 percent under-collection of total gas
19 costs, which brings it in line with our three-year
20 historical average.

21 Q. Could you compare your annual transportation throughput
22 with your firm sales throughput, in volume and as a
23 percentage of the total throughput?

24 A. (DaFonte) Sure. For the 2013-14 winter, the Company

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1 had projected approximately 96 million therms of
2 transportation load, which is inclusive of those
3 customers that are capacity-exempt and those that are
4 non-capacity-exempt. In addition, the Company had
5 forecast about 64 million therms for total projected
6 throughput for sales customers, for a total of 100
7 and -- I think I said that backwards. Let me back up.
8 The 96 million therms was projected for sales
9 customers, that would be both C&I and residential. The
10 64 million therms is for the transportation customers,
11 both capacity-exempt and non-capacity-exempt, for a
12 total of 160 million therms. The percentage breakdown
13 is approximately 60 percent sales and 40 percent
14 transportation.

15 Q. And, the same question I asked a minute ago. How does
16 that -- do those volumes compare over the prior three
17 years?

18 A. (DaFonte) Over the past three years, and this is
19 looking simply at the breakdown between sales and
20 transportation, for just C&I. I took out the
21 residential, because those are all sales customers.
22 But, in terms of taking a look at the migration,
23 because that's really what we're discussing here, is
24 whether customers are moving from sales service over to

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1 transportation. So, I just looked at the C&I
2 customers. The 2010-2011 annual saw about 40 million
3 in sales and approximately 53 million in
4 transportation, which is about a 43 to 57 percent
5 split, sales to transportation, again, excluding
6 residential sales. 2011-2012 was about 37 million
7 sales and 56 million transportation, which is a break
8 out of about 40 percent sales to 60 percent
9 transportation. And, then, the 2012-2013 annual period
10 was approximately 37 million sales and about 61 million
11 transportation. So, a breakout of about 38 percent to
12 62 percent, sales to transportation, respectively.

13 I would also add that, in terms of the
14 migration rates themselves, for those three years we
15 had about a 19 percent migration rate, from sales to
16 transportation, in 2010-2011. It went down slightly to
17 18 percent for 2011-2012. And, for the final year, it
18 went down considerably to 8 percent in 2012-2013.

19 Q. Meaning the migration rate slowed?

20 A. (DaFonte) It slowed, yes.

21 Q. Do you expect any future changes in the migration rate?
22 Or, I should say, what changes do you expect in the
23 future migration rate?

24 A. (DaFonte) Well, we expect there to still be some

[WITNESS PANEL: Savoie~DaFonte~Frink]

1 migration. But there's a possibility that we could see
2 some reverse migration, due to the high prices that
3 customers had to pay this winter. There are customers
4 out there that are being served by marketers that don't
5 have our capacity. Those are the capacity-exempt
6 customers. And, I have heard, through some of my other
7 colleagues at other utilities, that they have received
8 inquiries from customers, that are currently
9 transportation, that want to come back to the utility
10 sales service. And, that's primarily because the
11 utility has a more diversified portfolio of assets.
12 So, even though we do pay that high price for market
13 area supply, we also have other supplies, such as
14 storage capacity from the Gulf Coast, capacity from the
15 Canadian border, altogether it provides more diversity
16 for pricing purposes. And, so, we have heard that
17 there are customers looking to come back, particularly
18 where some of them have been on a fixed price maybe for
19 a couple years, and now a new price has to be
20 calculated for them. Coming out of this type of
21 market, that price will tend to be much higher. So,
22 there is a possibility of us seeing that. So, it's
23 hard to predict with any real confidence. But there is
24 a likelihood that we'll see both migration to and

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1 migration from transportation.

2 Q. And, bringing it back to the context of this case, if
3 the migration continues at the present rate, how much
4 of the projected under recovery do you think migrating
5 customers would avoid paying, because they had
6 migrated?

7 A. (Savoie) Yes. I didn't do a computation, because Chico
8 and I --

9 (Court reporter interruption.)

10 **BY THE WITNESS:**

11 A. (Savoie) Chico and I discussed how to answer that
12 question. And, there's such uncertainty as to what
13 that migration would be, or if there would even be a
14 reverse migration, that I didn't know what figure to
15 even use in that scenario.

16 BY MR. SHEEHAN:

17 Q. Okay. But the concept is true that, if a customer
18 leaves today, and there's going to be an
19 under-collection that's going to be billed later, they
20 avoid paying that?

21 A. (Savoie) That's true. And, if we have some reverse
22 migration, they will pick up some of the gap.

23 Q. Correct.

24 A. (Savoie) So, at this point, we can't tell which way it

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1 will go.

2 A. (DaFonte) And, there's one thing I would also add is
3 that the customers that you could see migrating back to
4 sales service would be customers that are
5 capacity-exempt. Those are the larger customers. So,
6 they would bring more volume back. So, it's hard to
7 determine on a customer count basis versus a, you know,
8 versus a customer -- you know, a customer class basis,
9 let's say.

10 Q. Has there been much, if any, customer response to the
11 display ad on the proposed rate increase?

12 A. (Savoie) I checked internally with several key people,
13 and they reported no increase in any sales inquiries in
14 the recent -- in the past few weeks.

15 Q. Any other customer response you heard of?

16 A. (Savoie) None.

17 Q. Has there been much publicity in the local media
18 regarding increasing natural gas prices? And, can you
19 give us any examples?

20 A. (DaFonte) There hasn't been a lot, surprisingly. We
21 saw just recently, in the New Hampshire Union Leader,
22 an article, this was published on Tuesday, talking
23 about the high gas prices, but specifically focusing on
24 the initiative by the six New England governors to look

[WITNESS PANEL: Savoie~DaFonte~Frink]

1 at bringing in additional pipeline capacity and new
2 infrastructure, to reduce energy costs, both electric
3 and gas, on a forward-looking basis. But that was the
4 primary focus of it.

5 Nationally, there's been certainly
6 articles published. EIA came up with some studies
7 regarding the pricing and the cause of the price
8 increases. And, certainly, some of the national media
9 has covered the natural gas price increase as well.

10 Q. Do you, as a company, have any sense of whether
11 customers will be surprised by further increases in
12 their monthly gas rates?

13 A. (Savoie) I can't see how anyone could be surprised with
14 all the attention on what propane prices, for example,
15 are doing, and I guess maybe heating oil to some extent
16 has been up, but I'm not positive about that. But --

17 A. (DaFonte) Yes. I would also add on that that some
18 customers, and maybe a lot of customers, don't really
19 focus on the rate itself, they look at the total bill.
20 And, they see a number. And, you know, even if the
21 rate hadn't changed, the fact that they're using a lot
22 more gas this winter would have caused their bill to be
23 higher. So, I think you might see a surprise along
24 those lines, when they're comparing this year's bill to

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1 last year's bill, or even to a prior month. But, like
2 I said, I don't think that customers generally look at
3 the rate itself, and generally focus on the total bill.

4 Q. The Company initially was considering in its Petition a
5 request to seek recovery of a portion of the winter
6 under recovery over the summer period. Can you tell us
7 how the winter and summer loads compare? For example,
8 what the heating load is in the winter versus the
9 summer?

10 A. (Savoie) Okay. I've just jotted down, for a
11 residential non-heating customer versus a residential
12 heating customer, a lot of figures here. So, for an
13 R-1 customer, a non-heating residential customer,
14 during the winter his baseload is 39 percent, and there
15 is some heating load, 61 percent. In the summer,
16 though, the baseload is 79 percent, with the heating
17 load of 21 percent. Compare the Rate R-3, a
18 residential heating customer, they use only 15 percent
19 for baseload in the winter, that's compared to the
20 39 percent for the Rate R-1. And, a Rate R-3 uses a
21 baseload of 64 percent in the summer, that compares
22 again to the figure I mentioned earlier of 79 percent
23 for the non-heating customer.

24 Q. This question goes to the customer impacts. In the

[WITNESS PANEL: Savoie~DaFonte~Frink]

1 initial filing, Liberty provided an annual bill
2 comparison for the prior winter, Schedule 8. Can you
3 please compare the November 1, 2013 through April 30,
4 2014 gas costs in the initial filing with the gas costs
5 based on the actual and the projected March and April
6 rates? I think you did summarize that briefly.

7 A. (Savoie) Yes. That was the Exhibit 7 that we spoke
8 about.

9 Q. Okay. And, to summarize, what you initially projected
10 when you did the filing last fall was a total customer
11 bill of about \$875, is that right?

12 A. (Savoie) Yes. That sounds right.

13 Q. Line 60 of Exhibit 7?

14 A. (Savoie) That's correct. \$875 was the total bill
15 impact -- total bill during the winter period, using
16 the initially approved rate.

17 Q. From last fall?

18 A. (Savoie) Yes.

19 Q. And, then, the rate that you projected with having done
20 the step increases as far as you could go, and with
21 your proposed 13 cent increase for the last two months
22 would be a \$1,005 total bill?

23 A. (Savoie) That's correct.

24 Q. And, if the Commission were to approve the agreed upon

[WITNESS PANEL: Savoie~DaFonte~Frink]

1 18 percent -- 18 cent increase, instead of 13, you get
2 to -- there isn't a total, but it would be \$1,015
3 roughly?

4 A. (Savoie) Yes. That's correct.

5 Q. What you did provide us with is the change of \$130
6 based on the 13 cents and it was \$140 based on the 18
7 cents?

8 A. (Savoie) Right.

9 Q. Okay.

10 A. (Savoie) That difference is what that 1,005 would go up
11 by for the total winter period.

12 Q. Okay. So, if the 18 cent is approved, Line 32, the
13 total bill impact for the winter would be about \$1,015?

14 A. (Savoie) Yes.

15 Q. Based on current natural gas future prices, does the
16 Company expect to see an increase in next winter's cost
17 of gas rate compared to this winter?

18 A. (Savoie) Yes, it does. I used the model that we filed
19 for the Winter of 2013-2014, and substituted the NYMEX
20 prices for that winter period with the projected NYMEX
21 prices of next winter, to just get a feel for the NYMEX
22 alone, what is that doing to the rate. That would have
23 been a 4.9 percent increase from just that. That, of
24 course, doesn't factor in any changes in the

[WITNESS PANEL: Savoie~DaFonte~Frink]

1 differential, which is really impossible at this point
2 to project what those would be.

3 Q. Is the Company expecting an increase in delivery rates
4 on July 1 of this year related to its Cast Iron/Bare
5 Steel Main Replacement Program?

6 A. (Savoie) Yes, it does. The Company continues with its
7 Cast Iron/Bare Steel Replacement Program, and will be
8 filing for increased rates effective July 1.

9 Q. Is there any sense of what that increase will be?

10 A. (Savoie) I think it's modest. Pure
11 back-of-the-envelope, one to two percent, something
12 like that.

13 Q. Is the Company expecting to file a general rate case
14 prior to November 1 of 2014?

15 A. (Savoie) Yes. The Company anticipates filing a rate
16 case during 2014.

17 Q. And, will it be seeking temporary rates at that time?

18 A. (Savoie) I believe we will. But when and how much
19 hasn't been determined.

20 Q. I think this last question has been answered. Rather
21 than increasing the March/April rate by 40 cents per
22 therm to eliminate the entire under recovery, I think
23 as you testified to, the Company proposed 13 cents.
24 And, the question is, what increase would you need to

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1 impose now to reduce the under-collection to an amount
2 comparable to last winter? And, that's the 18 cents
3 that we've agreed to in this proceeding, is that
4 correct?

5 A. (Savoie) That's correct. Based on the projections in
6 the last trigger, to achieve a 5.1 [6.1?] percent
7 under-collection, we would need to raise the rates in
8 March and April by 18 cents.

9 MR. SHEEHAN: Those are the cross
10 questions I have. I do have some for Mr. Frink. I don't
11 know how you want to do them.

12 CHAIRMAN IGNATIUS: Why don't you go
13 ahead.

14 MR. SHEEHAN: Okay.

15 **DIRECT EXAMINATION**

16 BY MR. SHEEHAN:

17 Q. Mr. Frink, would you state your name please and your
18 title.

19 A. (Frink) My name is Stephen P. Frink. My title is the
20 Assistant Director of the Gas and Water Division.

21 Q. And, you did not present testimony in this case,
22 written testimony for this, correct?

23 A. (Frink) Correct.

24 Q. And, you've heard the testimony of the Company

[WITNESS PANEL: Savoie~DaFonte~Frink]

1 witnesses explaining an agreement that you -- Staff has
2 reached with the Company, is that correct?

3 A. (Frink) That's correct.

4 Q. And, have they stated it roughly accurately, that it
5 will be a roughly 18 cent increase and no recovery of
6 that under recovery over the summer?

7 A. (Frink) Correct.

8 Q. Are there any other basic terms of the agreement as you
9 understand it to be?

10 A. (Frink) There are no other terms.

11 Q. Can you tell us why Staff supports that basic
12 agreement?

13 A. (Frink) Well, Staff believes it's critically important
14 to have -- to send the proper price signals that
15 reflect current rates. It's consistent with the media
16 message, when I opened up yesterday's Union Leader, the
17 headline was "The Natural Gas Prices Go Up, Up, Up".
18 We, actually, years ago instituted monthly adjustments
19 to try and reduce and eliminate large over/under
20 recoveries, because it tends to distort prices, and,
21 again, it wouldn't always reflect what was happening in
22 the media. You might have escalating prices that are
23 in the news, but the gas rates, which were set for a
24 six-month period with no monthly adjustments, would

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[WITNESS PANEL: Savoie~DaFonte~Frink]

1 stay flat. Then, maybe the prices would tank in the
2 summer, and yet you were carrying forward a large
3 under-collection, and those prices would be much
4 higher, with people hearing about lower gas costs.
5 And, so, there was a disconnect in what people were
6 seeing and expecting and what was actually happening.

7 We went to transportation service. And,
8 at that point, marketers were competing with the
9 utility's prices. And, without it doing monthly
10 adjustments and carrying forward large over/under
11 recoveries, it distorted the market. So, third party
12 suppliers would be competing with a rate that wasn't
13 really reflective of what the utility was actually
14 paying for gas costs.

15 Another concern with -- another
16 important point of getting proper price signals is,
17 when you have large under recoveries or over
18 recoveries, there's also the issue of interest, which
19 accumulates or has to be either collected from
20 customers or returned to customers, not all of which
21 have the same borrowing rates. The utility's borrowing
22 rate is a short-term rate, what's provided for in the
23 cost of gas mechanism is a prime rate. A customer's
24 rate may be a credit card rate. So, there's always

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1 concern with imposing a interest rate.

2 There's also the issue of FPO customers.
3 The FPO rate, those customers aren't seeing a rate
4 increase. If rates go up or down, they have a fixed
5 rate. Well, in essence, any cost increases or cost
6 decreases during that period, the FPO customer really
7 shouldn't be responsible for. Well, when you defer
8 costs or over-collect, then those customers are
9 actually getting the benefit of dropping prices or
10 being penalized for the increasing prices. So, again,
11 you want to limit over and under recoveries and send
12 the proper price signals. So, that's, as far as proper
13 price signals go, that was some of the concerns with
14 making sure that current rates reflect the current
15 market.

16 I touched upon, if you have large
17 deferred over and under recoveries, the interest, the
18 borrowing rates on that vary for the various people,
19 the utility, customers, marketers. There's also the
20 stranded costs that can come from that. For instance,
21 we've talked about "transportation migration". If the
22 large under -- say, in this instance, there's a large
23 under-collection that has to be carried forward, it
24 increases the utility's gas rate next winter, that

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1 could increase migration as commercial/industrial
2 customers weigh that option. And, if they migrate,
3 then those -- that under-collection, which their usage
4 during this winter contributed to, would be a stranded
5 cost, which would be borne by the remaining customers.
6 And, I used transportation customers as an example,
7 there are also the normal customers terminating
8 service, new customers coming on. Again, you want them
9 to pay the costs that they're causing. And, you lose
10 some of that when you carry over large over/under
11 recoveries.

12 Now, this proposal limits the under
13 recovery. Again, it's large, but it's something less
14 than it would be otherwise. And, the reason Staff
15 thought it was appropriate to tie it to the under
16 recovery that was reflected in this winter's rate is,
17 again, it is a large recovery -- under recovery, but,
18 if you have the same under recovery year to year, it
19 really doesn't impact, you're still recovering those
20 actual costs in that period. So, this year's rates
21 were overstated by that \$5 million that were added in
22 next year's rates. So, assuming the year before there
23 had been no under recovery, now you've taken 5 million
24 of those gas costs and flipped them into the following

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1 winter, which is this year, well, these rates were
2 actually overstated. So, you would have seen a big
3 increase in gas costs, even if everything else had
4 remained the same.

5 Next year, there's a 5 million
6 under-collection under this year's rates, you won't see
7 a change in the rates, if everything else remains the
8 same. So, that's where we thought that getting it
9 down, even though it was a large under collection, to
10 what it was last winter made sense.

11 Now, another reason we proposed a --
12 Staff would rather see an 18 cent increase in the gas
13 rate is that the idea with this limited increase, not
14 enough to fully recover the under-collection, is that
15 it's going to have a large rate impact, which is
16 correct. But we don't know what the rate's going to be
17 next year. We do know that there's going to be an
18 increase in delivery rates, actually, two increases,
19 one for the CIBS adjustment, the Cast Iron/Bare Steel,
20 and one due to a general rate case and temporary rates.
21 So, even if gas don't go up, and right now, based on
22 the NYMEX futures, it looks like they will be, then,
23 you know, there could be a significant increase in next
24 year's rates. So, we feel it's more appropriate to

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1 bump up the rate over the last two months a little
2 more, and hopefully alleviate some of the increase
3 that -- increases in the total bill that customers will
4 be seeing next year.

5 Now, with a limited deferral of this
6 under recovery, again, there is a large rate impact,
7 when you're looking at two months, that's a limited
8 number of volumes. And, so, if you carry it over to
9 next year, you get six months, with your heaviest usage
10 months. So, the impact over a six-month period and
11 higher volumes obviously should have less of an impact.
12 So, again, this makes sense. And, we can -- the actual
13 rates themselves are going to go up considerably. And,
14 again, these are lower usage months. So, the bills
15 shouldn't be as big as prior months, even with that
16 increase, but it is a significant increase.

17 And, just to mention Staff's position
18 regarding not allowing recovery of the under recovery
19 in the summer period. It is a different load that is
20 on line in the summer. The commercial/industrial
21 customers, with a lot of process load and flat load,
22 they're on twelve months a year using basically the
23 same volumes. And, whereas heating customers, which,
24 obviously, the vast majority of heat load is in the

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1 winter period, those customers, that is a big part of
2 the problem, some of those costs would be shifted more
3 to the flat load, the commercial/industrial, the
4 non-heat customers. So, that's why we have a winter
5 and a summer cost of gas. There are definitely
6 different costs associated with the two periods,
7 different customer loads. And, so, typically, we try
8 very hard not to cross those boundaries.

9 And, also, under Staff's proposal, the
10 under-collection has been reduced somewhat. So, to
11 fully recover it in the winter period shouldn't be as
12 bad as originally proposed, and, as already stated,
13 that 5 million -- that \$5 million under-collection was
14 also something that was in this winter's cost of gas,
15 and we didn't seek to address that in the summer.
16 Consistent with that, we'll just leave that in the
17 winter would be Staff's proposal.

18 And, so, just to summarize Staff's
19 position, we believe that there should be an 18 cent
20 increase in the current cost of gas rate, and that the
21 5 million under recovery should be reflected in next
22 winter's cost of gas rates.

23 Q. One clarification, Mr. Frink. We said "18 cents", and
24 Exhibit 7 is actually "0.1796". Which number do you

[WITNESS PANEL: Savoie~DaFonte~Frink]

1 actually propose the Company implement as of March 1?

2 A. (Frink) The 18 cents. It's really an immaterial
3 difference.

4 Q. Okay.

5 A. (Frink) And, for the analysis, Mr. Savoie used the
6 17.96 rate. But you could expect there won't really be
7 a change between 18 and the 17.9 --

8 Q. Okay. So, the --

9 A. (Frink) -- 17.96 cents.

10 Q. So, the request is an 18 cent increase?

11 A. (Frink) That's correct.

12 MR. SHEEHAN: I have no further
13 questions for --

14 **BY THE WITNESS:**

15 A. (Savoie) I just wanted to clarify, that's 18 cents for
16 all three cost of gas rates. There's a residential
17 rate, but there's also a Commercial/Industrial High
18 Winter Use and Low Winter Use. And, just to clarify
19 that all rates would go up 18 cents.

20 BY MR. SHEEHAN:

21 Q. And, that's correct, Mr. Frink?

22 A. (Frink) That is correct.

23 MR. SHEEHAN: I have no further
24 questions.

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1 CHAIRMAN IGNATIUS: Thank you.

2 Ms. Hollenberg, questions?

3 MS. HOLLENBERG: Yes. Thank you. Good
4 afternoon.

5 **CROSS-EXAMINATION**

6 BY MS. HOLLENBERG:

7 Q. Quick question, just to clarify. The cost of -- winter
8 cost of gas typically includes not only an increase to
9 reflect the cost of supplying the gas or the gas costs,
10 but it also typically includes adjustments to the LDAC
11 charge. And, that LDAC charge includes typically
12 environmental remediation costs and energy efficiency
13 costs and low income assistance costs, those types of
14 costs. Just to clarify, there's no change in the LDAC
15 being proposed in this part of the proceeding?

16 A. (Savoie) Correct.

17 A. (Frink) Right. I did notice, on Exhibit 7, it mentions
18 "Cost of Gas" and "LDAC". And, you're absolutely
19 correct. And, just scratch out the "LDAC", there's no
20 change.

21 Q. Okay. Thank you. And, Mr. Savoie, you mentioned, in
22 response to some questions about heating load and
23 baseload, you gave some percentages for heating load
24 and baseload, and something puzzled me. Which was that

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1 you mentioned the "R-1" customer class, which is
2 residential non-heating customers, having heating load
3 in both the summer and the winter. Why is that?

4 A. (Savoie) I need to go back to the tariff page and see
5 what the qualifications are, because I can't remember
6 if there's some maybe limited heating load.

7 Q. Okay.

8 A. (Savoie) But the calculations I was using for baseload
9 was just looking at usage for each of the 12 months,
10 looking at what's used in July and August and saying
11 that's baseload. And, when you look at the R-1
12 customers during months other than July, they are using
13 more. So, I don't know if there is some limited
14 heating, a hot water heater, yes, maybe a hot water
15 heater uses more in the winter. So, that I can't tell
16 you specifically. But that's a good observation.

17 Q. So, not necessarily that a residential non-heating
18 customer is improperly classified and is actually using
19 heating, it could be -- there could be appropriately
20 within the R-1 category customers who are non-heating
21 also using more?

22 A. (Savoie) I believe that's true. And, I think, if I
23 remember right, the tariff page says Rate R-3 is when
24 you use natural gas as your primary heat. So, maybe

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1 you have situations where they have -- they're using
2 oil, but they also have some natural gas they use for
3 limited heating. That I would have to check to be
4 absolutely sure, but that could be some of it.

5 Q. Okay. Thank you. Mr. DaFonte, I wondered if you
6 could, to the extent possible, provide us with an
7 update on the Company's efforts to participate in
8 discussions about expanding capacity in the New England
9 region?

10 A. (DaFonte) Sure. The Company has been in discussions
11 with both Spectra, which is -- Spectra Energy, which is
12 proposing to construct a new project called "Atlantic
13 Bridge", designed to bring additional capacity into New
14 England. And, the Company has also been in
15 negotiations with Tennessee Gas Pipeline, which is
16 proposing a project called the "Northeast Expansion
17 Project", which is designed to bring additional
18 capacity into New England via a new pipeline. The
19 Spectra project is taking the existing pipe that they
20 have on their Algonquin system and replacing it with
21 higher or larger diameter pipe and higher pressure, as
22 well as a higher compression. And, the Company is
23 looking at both the economics, the reliability, and
24 will evaluate those and make a filing with the

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1 Commission, once it decides which project it would
2 contract for. But it is seriously considering
3 contracting with either one of those projects, to bring
4 additional capacity into the region, and going back to
5 a more liquid point. Instead of buying gas in the
6 market area, it would be able to go back further to a
7 more liquid point, hopefully, as far as back as the
8 Marcellus production area. But, again, we'll look at
9 the details behind those projects to see what type of
10 pricing that we could get for that, that new supply.

11 Q. Thank you. Just a couple of questions to see if I can
12 ask you on the record to explain the changes in the
13 hedging policies and I think that the Company is
14 thinking about going forward. So, historically, at
15 least up until 2008-2009, that time period, the
16 volatility that was experienced for natural gas
17 utilities was related to the supply cost, is that
18 correct?

19 A. (DaFonte) Correct. It was more related to the NYMEX
20 futures pricing, which is essentially the benchmark for
21 all natural gas trading. And, that's pegged to the
22 Henry Hub point in Louisiana.

23 Q. And, the shift that we've seen since has been increased
24 risk related to capacity, especially in the New England

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1 area, is that correct?

2 A. (DaFonte) Yes. The capacity into New England has
3 essentially remained the same, yet the demand has
4 increased significantly, particularly with respect to
5 gas-fired generation in the region. So, yes. The
6 capacity has now started to become the driver -- or,
7 the lack of capacity has started to become the driver
8 for price increases.

9 Q. And, that's the basis differential or the basis that
10 we're talking about that's added on above the NYMEX
11 cost to deliver the gas to the New England region, is
12 that correct?

13 A. (DaFonte) That's correct. Yes, that's right.

14 Q. Okay. And, we did, in the winter cost of gas hearing
15 this past fall, we talked about changing the hedging
16 policy to reduce some of the hedging that you were
17 doing for the supply costs, correct?

18 A. (DaFonte) Yes. And, when we talk about "supply costs",
19 we're really talking about the NYMEX futures or the
20 Henry Hub, --

21 Q. Uh-huh.

22 A. (DaFonte) -- the national price, if you will. And, the
23 issue that's really developed over the last, well,
24 since 2008, is that, because of the development of

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1 Marcellus Shale supply and Utica Shale supplies, that
2 has muted the volatility of the national price. And,
3 so, while the Company has hedged that price, it's been
4 in a falling market. So, the prices have actually gone
5 down, based on the Company's positions in the hedging.

6 So, while the focus has been on price
7 stability, we have not seen the volatility in the
8 national price over the course of those, you know, five
9 to six years. And, so, we felt like that is no longer
10 necessary in terms of hedging, because the volatility
11 just isn't there. And, on a relative basis, even this
12 winter, where we've seen the futures prices for
13 February, for example, went up about \$1.50. That \$1.50
14 almost seems immaterial, when you're talking about the
15 market area prices, which were above \$100 on many
16 occasions. So, when you look at it that way, the focus
17 of the Company has turned to "how do we try to mitigate
18 the volatility in the market area price, as opposed to
19 the volatility in the national price?" So, that's
20 really the focus of any new hedging proposal that we
21 make, it ought to be designed to try and create some
22 price stability with regard to the market area price,
23 at least for those purchases that we consider to be
24 baseload requirements for our customers.

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1 Q. And, it's the Company's intention in the near future, I
2 think 60 days or so, to make a filing regarding
3 possible changes to hedging to mitigate the supply area
4 risks, is that correct?

5 A. (DaFonte) That's correct.

6 Q. Okay. And, is it also correct that -- you just
7 mentioned that you would propose a method of hedging
8 baseload. Are there supplies or is there a load, a
9 portion of your load that is really not economic to
10 hedge? Could you talk a little bit about that.

11 A. (DaFonte) Sure. You know, the way that we serve our
12 load is based on the dispatch of the least cost
13 supplies first. And, as the weather gets colder, our
14 demand goes up, our heat-sensitive load adds
15 significant demand to that. The problem that you have
16 is it's unpredictable. So, once you get into a winter
17 month, let's say January, the coldest month typically
18 out of the year, you have an idea as to what your --
19 not only your baseload requirements are for your
20 non-heating portion of your load, but you also have a
21 pretty good idea as to what the range of requirements
22 would be for your incremental load. And, what we try
23 to do is we don't purchase at the top of that range and
24 we don't purchase at the bottom of that range. We

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1 purchase essentially on a normal basis. So, what we
2 would expect based on normal weather. And, that's
3 about as much as we can lock into, because you're
4 always going to have weather that is much warmer than
5 that and much colder than that. So, we prepare
6 ourselves to be able to manage that swing in either
7 case, because we are limited in terms of the
8 flexibility that we have on the natural gas pipelines.
9 They don't give you unlimited flexibility.

10 So, we, for example, we couldn't buy 100
11 units of natural gas, if our need is only for 50, and
12 expect that we can leave that other 50 on the pipeline.
13 Because everybody else is trying to do the same thing,
14 and the pipelines just can't absorb that amount of gas,
15 and that's problematic. You know, the converse to that
16 is when it gets cold. We have a need for 100 units,
17 but we only purchase 50. We can't expect to borrow
18 that additional 50 from the pipelines, because
19 everybody else is going to be doing the same thing.
20 So, the pipelines limit you to how much flexibility you
21 have, to either borrow or put back on the pipe an
22 amount of gas, and on any given day.

23 So, essentially, as I said, we plan for
24 the normal, and then we have options to call on

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1 additional supplies when it gets colder. And, the
2 unfortunate aspect of that is that, when we need that
3 gas, everybody else needs it, too. It's cold, and
4 everybody is trying to get the same molecules. And,
5 that includes the gas-fired generators, who will bid up
6 the price, because they're selling into a spot market.
7 So, for them, it makes sense to buy in a spot market
8 and not make long-term commitments.

9 So, for that portion of our
10 requirements, which we consider to be those peaking
11 requirements, we wouldn't be able to hedge that,
12 because it's unpredictable. And, you can only hedge
13 volumes that you know that you're going to use. And,
14 so, for those spot purchases, we cannot hedge those.
15 So, we'll still have some volatility in that price,
16 but, certainly, it will be muted relative to what's
17 happened this winter, because we'll hopefully have
18 hedged that, the majority of our requirements through
19 locking in a basis differential.

20 Q. And, would you agree that, if you had -- if you did
21 practice or engage in a practice of hedging for the
22 peaking requirements, that you'd pay a lot more than
23 you would, where you'd see a lot higher increase
24 probably today than we're seeing now, because you would

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1 be locked in for every day during that time period, as
2 opposed to just the call options that you use when you
3 need it, is that correct?

4 A. (DaFonte) That's correct. It's a fine line, because
5 you're trying to predict what your usage is going to be
6 twelve months in advance or even more than that. And,
7 the weather changes on a day-to-day basis. Never mind
8 the fact that it's going to change every single winter
9 in total, but, on a day-to-day basis, it's going to
10 determine whether you use more gas or use less gas.
11 And, if we make a commitment to using too much gas or
12 purchasing too much gas, we've made a commitment that
13 we consider what's called "take or pay". So, you have
14 to take that supply or you're going to have to pay for
15 it. And, what that does, if you buy too much, then you
16 have to cut back on something else. And, the cutting
17 back would be the -- the only flexible supply that we
18 have is our storage, and our storage is our cheapest
19 supply at the moment. And, so -- and, it typically
20 would be, because we fill storage in the summer, when
21 prices are typically cheaper, and then we take it out
22 in the winter. So, in a sense, you would be paying
23 more, even though you're hedging it, you're hedging
24 more expensive gas. So, you're locking in a very

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1 expensive supply at the expense of a much cheaper
2 supply in the storage volumes. So, you have to be
3 careful that you don't overcommit to a purchase. And,
4 that's why we, you know, we maintain the ability to
5 contract on an "as needed" basis for these incremental
6 supplies.

7 I would also add that we do have
8 on-system LNG and propane, and we do use those supplies
9 as well for our peaking needs. But, again, they're
10 limited. And, we don't have a lot of storage,
11 particularly for LNG, very limited in the storage.
12 And, propane, propane prices are pretty high right now,
13 too, so, there's no bargain there.

14 Q. A quick question for either of the Company's witnesses.
15 We talked in the original winter cost of gas hearing
16 about eliminating or the Company filing a proposal to
17 eliminate commercial and industrial customers from the
18 Fixed Price Offer Program. Is it your intention to
19 make a filing in conjunction with the hedging proposal
20 to do that?

21 A. (DaFonte) Yes. We would include that as part of our
22 hedging plan proposal, as I said, probably in the next
23 60 days or so. And, I think, as we talked about at the
24 winter cost of gas hearing last fall, the rationale

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1 behind that is that the C&I customers have a choice,
2 where they can contract with a third party supplier to
3 provide them with a fixed price service, if they
4 wanted. And, whereas residential customers don't have
5 that choice. So, we feel like the Fixed Price Option
6 should really only be offered to the residential
7 customers, who don't have a choice, instead of whether
8 they lock in or whether they lock in a price with a
9 third party supplier.

10 MS. HOLLENBERG: Thank you. If I could
11 have just one moment? Thanks.

12 CHAIRMAN IGNATIUS: Take your time.

13 (Atty. Hollenberg conferring with
14 Mr. Eckberg.)

15 MS. HOLLENBERG: Thank you. No further
16 questions.

17 CHAIRMAN IGNATIUS: All right.
18 Commissioner Honigberg, any questions?

19 CMSR. HONIGBERG: Yes.

20 BY CMSR. HONIGBERG:

21 Q. Actually, the last question I was going to ask about.
22 Are you considering any other changes to the Fixed
23 Price Program, how it's calculated or how it works for
24 residential customers?

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1 A. (DaFonte) We'll have some discussions. I think the
2 only other thing that we may consider is the premium
3 that's paid. Right now, I think it's a two cent
4 premium. And, given the volatility in the marketplace,
5 it probably should be a higher premium on that Fixed
6 Price offering. So, that's something we'll consider as
7 well. I'm not sure if that is appropriate to change
8 that within the context of a hedging/FPO filing or
9 whether we can do that in the cost of gas filing for
10 next winter.

11 CMSR. HONIGBERG: I wasn't limiting it
12 to what you're planning on doing right away, but what else
13 you're thinking about for next time around. As I was
14 making notes, questions had actually picked up virtually
15 everything I was going to ask about. I actually don't
16 think I had anything else.

17 CHAIRMAN IGNATIUS: All right. I have
18 just a couple final questions.

19 BY CHAIRMAN IGNATIUS:

20 Q. Mr. DaFonte, you testified about the reduction in the
21 available LNG in recent years, with Canaport no longer
22 providing LNG to this region. With the run-up in
23 prices that you've seen, is there any increased
24 interest in bringing LNG into the Northeast?

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1 A. (DaFonte) I think there will be. And, I think this
2 winter what we did see is that the Canaport facility
3 did bring in I think one load of -- one ship of LNG,
4 which is about 3.5 Bcf. They did so, really, to take
5 advantage of the pricing in the marketplace. They're
6 not committed beyond that one ship to bring in
7 additional volumes. So, I think it's going to be on an
8 "as needed" basis, in a sense. And, they will take a
9 look at where prices are. And, if prices start to
10 increase, then they will probably bring in that ship,
11 divert it from its, you know, destination of probably
12 Europe or Asia.

13 But I think the other question is, if
14 the futures prices for not just the NYMEX, but more the
15 basis, if they can find a market where they could lock
16 in an all-in price that exceeds their other markets,
17 then they would probably bring in supplies. But it
18 would only be to serve a particular market that
19 committed to that supply. So, they're not going to
20 bring it in and hope that the prices here in New
21 England are going to be greater than they are over in
22 Europe or in Asia. So, it's really on a, you know, on
23 a customer-by-customer basis, and on a, you know, maybe
24 a month-to-month basis, depending on where prices are.

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1 Q. And, this is for any of you who feels best able to
2 answer it. If somehow in the next two months we saw a
3 significant drop in the market prices for natural gas,
4 would this rate also drop down?

5 A. (Savoie) The intent is, we don't think that, given the
6 large under-collection still remaining, we whittled it
7 down quite a bit from where it was to 5.1 million, but
8 I can't see where we turn that around completely. So,
9 I don't think that's a feasible option to consider at
10 this time.

11 Q. We received an e-mail from a customer in Laconia. He's
12 a commercial customer with a 16,000 square foot
13 building, and was saying it was -- that this proposal
14 was a tremendous financial burden, with the increases
15 on top of increases in the last couple of months. Do
16 you work with any of your customers on steering them
17 towards energy efficiency options or other ways that
18 they might be able to control their costs, even as your
19 rates have to go up?

20 A. (Savoie) Well, we have a very robust Energy Efficiency
21 Department, who is very active in both residential and
22 commercial/industrial. So, if they haven't spoken
23 already, they should, and there may be some options
24 that, you know, he can entertain to reduce his bill.

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1 CHAIRMAN IGNATIUS: Why don't, after the
2 hearing, I'll ask Mr. Sheehan to share that e-mail with
3 you, so that you have the name of the customer. He may
4 not want it being put on the public record here, but he
5 has contact information, and make sure that he is aware of
6 any programs that might be available to him, either now
7 or, if you're fully subscribe, the next time that funds
8 are available. Thank you.

9 MS. KNOWLTON: I'm just looking at the
10 Commission's website. And, I see that it's the comments
11 of Mr. Foster, that they were posted?

12 CHAIRMAN IGNATIUS: That's correct. I
13 had no other questions. Then, is there any redirect?

14 MS. KNOWLTON: I have none.

15 CHAIRMAN IGNATIUS: Mr. Sheehan?

16 MR. SHEEHAN: I have nothing further.

17 CHAIRMAN IGNATIUS: All right. Then,
18 you're excused. Thank you. But, maybe just for the sake
19 of wrapping up, why don't you stay where you are.

20 Is there anything else to take up before
21 we tie up loose ends?

22 (No verbal response)

23 CHAIRMAN IGNATIUS: All right. Then, is
24 there any objection to striking the identification and

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1 making Exhibits 6 and 7 full exhibits?

2 MR. SHEEHAN: No, ma'am.

3 CHAIRMAN IGNATIUS: Seeing none, we'll
4 do so. We will have just an opportunity then for some
5 oral closing statements. And, begin first with the OCA.
6 Ms. Hollenberg.

7 MS. HOLLENBERG: Thank you very much.
8 We appreciate the efforts of the Staff and the Company.
9 We had a very productive meeting today, and it was very
10 helpful. I do, on behalf of the OCA, we support the
11 proposal to increase the customers' rates by 18 cents.

12 CHAIRMAN IGNATIUS: All right. Thank
13 you. Mr. Sheehan.

14 MR. SHEEHAN: Thank you. As we've
15 heard, New England gas prices have surged. And, although
16 the Company has made the monthly adjustments to recover
17 its costs in a timely fashion, the cap on the cumulative
18 increases limited the Company's ability to fully respond,
19 and now only two months are left in the winter to recover
20 this winter's costs without deferring some to next winter.
21 So, although the 18 cent increase per therm is
22 substantial, it still leaves a significant
23 under-collection that will be deferred to next winter.
24 Staff believes that the 18 cent increase and deferring

1 approximately 5 million of this winter's gas costs to next
2 winter fairly balances the customer bill impact with the
3 need to reflect the current pricing. And, therefore,
4 Staff recommends that the Commission approve the 18 cent
5 increase effective March 1, with the understanding that
6 the deferral will be collected next winter and not over
7 the summer. Thank you.

8 CHAIRMAN IGNATIUS: Thank you.

9 Ms. Knowlton.

10 MS. KNOWLTON: Thank you. The Company
11 very much appreciates the Commission scheduling this
12 hearing on such an expedited basis to consider the
13 Company's proposal, and also appreciates the time of the
14 Staff and the OCA to work through the details of this.
15 The testimony that's been provided today supports the
16 proposed increase of 18 cents per therm in the Company's
17 cost of gas rates for March and April of this year. The
18 increase is in the public interest. And, as a result, the
19 Company requests that it be approved to take effect
20 March 1st.

21 CHAIRMAN IGNATIUS: Thank you. There
22 being nothing else, then we will take this under
23 advisement and adjourn the hearing.

24 **(Whereupon the hearing was adjourned at 2:32 p.m.)**